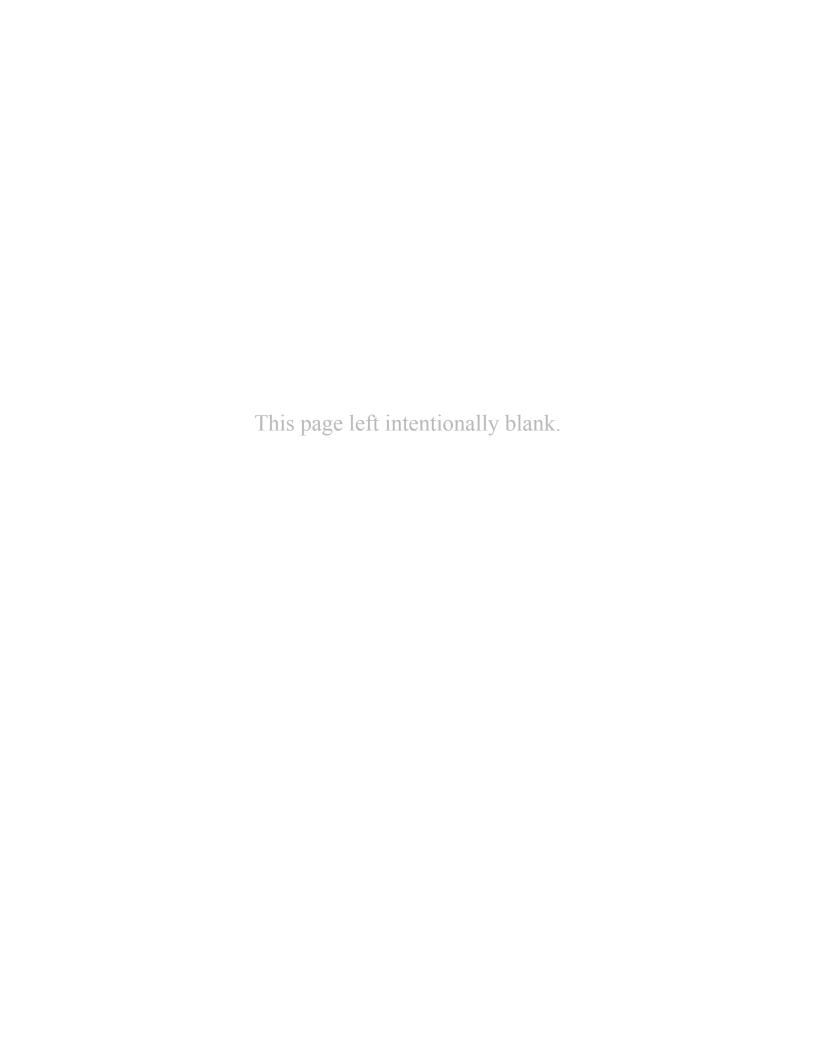


If Imports Cost You Your Job...

**Apply for** 

# Trade Adjustment Assistance





## Trade Adjustment Assistance

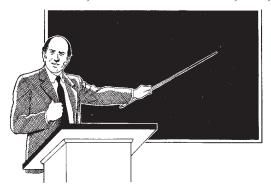
Trade Adjustment Assistance (TAA) is available to workers who lose their jobs or whose hours of work and wages are reduced as a result of increased imports.

Under the Trade Act of 1974, as amended, workers whose employment is adversely affected by foreign competition may apply for TAA. TAA includes a variety of benefits and reemployment services to help unemployed workers prepare for and obtain suitable employment. Workers may be eligible for training, a job search allowance, a relocation allowance, and other reemployment services. Additionally, weekly trade readjustment allowances (TRA) may be payable to eligible workers following their exhaustion of unemployment benefits.

The TAA program is administered by the Employment and Training Administration of the U.S. Department of Labor (DOL). The Michigan Strategic Fund (MSF), Workforce Development Agency (WDA) serves as the agent for the U.S. Department of Labor in administering the TAA program in Michigan.

# Establishing Eligibility for Trade Adjustment Assistance

You must first file a petition with the Office of Trade Adjustment Assistance to establish group eligibility to apply for TAA. Petitions may be filed by a group of three or more workers, their union, the company, Michigan Works! Agency (MWA) staff, designated staff within WDA, or an authorized representative. You can obtain proper forms from an MWA Service Center or you may phone 1-202-693-3560 or write to the U.S. Department of Labor, Employment and Training Administration, Office of Trade Adjustment Assistance, Room N-5428, 200 Constitution Ave., NW, Washington, D.C. 20210 or visit the website at www.doleta.gov/



<u>tradeact</u>. Petitions must be filed with the U.S. Department of Labor and the state in which the plant is located.

When a petition is received, a fact-finding investigation is conducted to determine whether increased imports contributed importantly to decreased sales or production and to worker separations in a particular company or subdivision; or whether there has been a shift in production to another country. If increased imports contributed significantly to job reductions in your company, subdivision, or there has been a shift in production, the U.S. Department of Labor certifies the affected group of workers as eligible to apply for TAA. Investigations typically take 40 days. The certi-

fication will contain an "Impact Date," which is a date of up to one year prior to the filing date of the petition. The life of the certification extends from the Impact Date to two years from the date of issuance, unless terminated earlier. This is the certification period. Workers who are separated within the certification period and who are covered by the certification are eligible to apply for TAA.

# Applying for TAA Benefits When Your Group Has Been Certified

Michigan has designated the MWAs to provide training and reemployment services to trade-impacted workers. You must visit an MWA Service Center to apply for training and other reemployment services.

To be eligible for TAA benefits and reemployment services, you must have been laid off or put on a reduced work schedule (hours of work reduced to 80 percent or less of your average weekly hours and wages reduced to 80 percent or less of your average weekly wage) on or after the "Impact Date" and before the ending date of the certification.

1

Trade Readjustment Allowances (TRA) are one benefit of the TAA program. To begin the process of applying for TAA benefits, including TRA, you should attend a TAA orientation at an MWA. The designated MWA sends letters inviting potentially eligible workers to the orientations. If you miss your orientation, contact the MWA to ask how you can apply for these benefits. After paperwork is completed, forms will be sent to the TRA Unit. A determination will be made as to whether you are eligible for TRA benefits. Even if it is determined that you are not eligible for TRA, if you are covered by a certification and have a qualifying separation, then you remain eligible to apply for other TAA program benefits.

# Improving Your Job Prospects Through Training

If there are no suitable jobs in your area and training would improve your chances of getting a job, you should discuss your needs and aims with MWA staff. You will be advised as to the employment outlook for workers with different job skills, the kinds of work best suited to your aptitudes and

interests, and the training opportunities that may be available at no cost to you. Training opportunities include on-the-job training, vocational or technical training, and remedial education.

If the training facility you attend is beyond the normal commuting distance from your home, you may be paid for some of your transportation costs and living expenses.

### Obtaining a Job Search Allowance

A job search allowance may be payable to cover expenses incurred in seeking employment outside your normal commuting area. You may be paid 90 percent of necessary transportation and living expenses (up to \$1,250) while searching for such employment.

There are time limits for filing applications for job search allowances. You must file for job search allowances within 365 days after the date of the certification or 365 days after the date of your last total separation, whichever is later. Therefore, it is important that you visit the MWA Service Center and file an application before beginning your search for work outside your normal commuting area. Only travel within the United States is authorized.

### Obtaining a Relocation Allowance

If you are successful in obtaining employment outside your normal commuting area, the TAA program offers financial assistance for you to relocate to your new area of employment.

A relocation allowance pays 90 percent of the reasonable and necessary expenses of moving you, your family, and your household goods (not to exceed the weight limit authorized in federal travel regulations) to the new location. Additionally, you might receive a lump sum payment equal to three times your former average weekly wage (up to \$1,250) to help you get settled.

To apply for a relocation allowance, go to an MWA Service Center. Your application must be filed and approved before moving. Your application may be approved if it is determined that no suitable work is available in your home area and that you:

- Have obtained suitable work of long-term duration or a bona fide offer of such work in the area within the United States to which you will move.
- Have not previously received a relocation allowance under the same certification.
- Are totally separated from certified employment at the time of relocation. (Partially separated workers may apply in anticipation of total layoff.)

There are time limits for filing an application for a relocation allowance. You must file for a relocation allowance within 425 days after the date of the certification or 425 days after your last total separation, whichever is later.

Also, you must begin your relocation within 182 days after you apply for a relocation allowance.

# Qualifying for Trade Readjustment Allowances (TRA)

To qualify for TRA benefits you must:

- Be covered by a certification.
- Be totally separated from employment, due to lack of work in adversely affected employment, on or after the impact date and before the ending date of the certification.
- Have worked at least 26 weeks at wages of \$30 or more a week in adversely affected employment with a single firm or subdivision in the 52-week period ending with the week of separation. (Up to seven weeks of non-work for specified reasons and up to 26 weeks of worker's compensation or 26 weeks of being a reservist serving in active duty may be counted toward the 26 weeks.)
- Have been entitled to and have exhausted all rights to unemployment benefits, including state and federal extensions.
- Meet the same weekly work test applicable to claimants for extended unemployment benefits, including actively seeking, applying for, and accepting work within your capabilities.
- Be enrolled in, participating or have completed, an approved training program, unless the training requirement is waived by the MWA. You must be enrolled in training, by the end of the 16<sup>th</sup> week following your last qualifying separation in the certification period or the 8<sup>th</sup> week following your petition's certification date. The training requirement may be waived for certain specific reasons.

The first week for which you may be eligible for TRA must begin more than 60 days after the filing date of the petition which was certified by the U.S. Department of Labor.

If you do not qualify for TRA benefits, you may still be eligible for reemployment services, training, a job search allowance, and a relocation allowance, if you are covered by a certification and have a qualifying separation from adversely affected employment.

### The Amount of Your TRA

If you qualify for TRA benefits, the weekly amount of your TRA will be generally the same as the amount of regular unemployment benefits you were receiving during the benefit year established after your first qualifying separation on or after the "Impact Date" (or the benefit year during which the separation occurred). This amount will, in most cases, be different from the weekly benefit rate you received during any other benefit year.

MOVING

Your TRA will be reduced by any earnings or other income you receive in the same way that such earnings and income would have reduced your weekly unemployment benefits. Your TRA may also be reduced by the amount of other federal training allowance you are entitled to for the same week. This does not apply to student financial assistance received under the Higher Education Act (HEA), for example, Pell Grants.

### Your TRA Eligibility Period

**Basic TRA** – If you qualify for TRA assistance, your eligibility period for basic TRA benefits is the 104-week period beginning with the first week that follows the week of your most recent total separation within the certification period. If your training includes remedial education, this period is 130 weeks. However, you must exhaust all your rights to unemployment benefits (including state and federal extensions) before you may receive TRA benefits. The maximum amount of TRA benefits you may receive during this period is limited to 52 times your TRA weekly amount minus all unemployment benefits which you were entitled to receive during the benefit year involved with your first qualifying separation. For example, if you received 20 weeks of regular unemployment benefits and 13 weeks of extended unemployment benefits, you may receive up to an amount equal to 19 weeks of basic TRA benefits.

If you return to work covered by the same certification and are again, totally separated within the certification period, and again meet the wage-qualifying requirements, the 104/130-week eligibility period will be recalculated beginning with the first week after the subsequent separation.

Additional TRA – You may also receive up to 52 additional weeks of TRA benefits if you applied for training within 210 days of the date of your last total or partial separation in the certification period, and you are enrolled in training within 30 days of the end of your basic TRA eligibility. Such additional weeks must be necessary for you to complete the approved training program.

**Remedial TRA** – If your training includes remedial education, you may receive up to another 26 weeks of additional TRA on the basis of *one week of additional TRA per one week of remedial training*. This is sometimes called "remedial" TRA. Again, you must still be attending approved training to receive these benefits.

# Health Coverage Tax Credit (HCTC)

If you are determined to be eligible for TRA, you may be eligible to receive a tax credit of 72.5 percent of the allowable health care premium for qualified health insurance.

This may be claimed when filing your income taxes or in advance by registering with the IRS HCTC office.

See the separate HCTC Fact Sheet, which is available from a link on our public website: http://www.michigan.gov/uia/.

### ATAA For Older Workers

Alternative Trade Adjustment Assistance (ATAA) program benefits are provided as an alternative to the benefits offered under the regular TAA program. Participation in ATAA allows workers age 50 or older, for whom retraining may not be appropriate, to accept reemployment at a lower wage and receive a wage subsidy in lieu of the training and income support offered under the regular TAA program.

In order to be eligible to receive ATAA benefits, an individual must:

- Be certified as eligible to apply for both TAA and ATAA;
- Obtain reemployment within 26 weeks of layoff from the ATAA-certified employment;
- Be at least age 50 at the time of reemployment;
- Not earn more than \$50,000 annually in the reemployment;
- Be reemployed full-time; and
- Not return to the same employment from which he or she was separated.

Workers who meet these eligibility criteria qualify for the following benefits:

- Wage Subsidy: 50 percent of the difference between the worker's wages in the ATAA-certified employment and a new job obtained within 26 weeks of layoff. A maximum of \$10,000 is available over a period of up to two years.
- HCTC: A tax credit covering 72.5 percent of an eligible participant's monthly health insurance premium.

### Your Appeal Rights

How to Challenge a Petition Denial

**Administrative Reconsideration -** Determinations on TAA and ATAA petitions are published in the Federal Register, the official daily publication for Rules, Proposed Rules, and Notices of federal organizations (Federal Register). Workers who are denied certification may request administrative reconsideration by the Department of Labor (DOL). Requests for reconsideration must:

- 1. Be in writing;
- 2. Include the TAA investigation number;
- 3. Be signed; and
- 4. Describe the group for workers included in the petition.

Requests must also cite the reasons why the workers consider the denial erroneous according to the facts, the interpretation of the facts, or the law itself. Reconsideration requests must be mailed to the Office of Trade Adjustment Assistance (OTAA) within 30 days of Federal Register publication.

United States Department of Labor Employment and Training Administration Office of Trade Adjustment Assistance Room N-5428 200 Constitution Avenue, N.W. Washington, DC 20210

Phone: 1-888-DOL-OTAA (1-888-365-6822) or 1-202-693-3560

Fax: 1-202-693-3584 or 3585

Website: http://www.doleta.gov/tradeact

Judicial Review – Workers who are denied certification may seek judicial review of the DOL's initial petition denial or denial following administrative reconsideration. Appeals for judicial review must filed with the Office of Clerk, U.S. Court of International Trade, One Federal Plaza, New York, NY 10007, 1-212-264-2031. Appeals must be mailed within 60 days of Federal Register publication of the initial denial or administrative reconsideration denial.



#### **Individual Applications for Allowances and Training**

If you are not satisfied with the determination of your individual application, you have the same appeal rights as are provided under the Michigan unemployment compensation law. The determination notice which you receive after filing your application will explain your appeal rights and time limits for filing an appeal.

# Other Training Opportunities and Reemployment Services

If you do not qualify for TAA, there may be other training opportunities and reemployment services available in your community under the Workforce Investment Act (WIA). Information on WIA services in your community can be obtained from any MWA Service Center.

# For Further Information on the TAA Program

The Office of Trade Adjustment Assistance is in the Employment and Training Administration, U.S. Department of Labor, 200 Constitution Ave., NW, Room N-5428, Washington, DC, 20210, telephone 1-888-DOL-OTAA (1-888-365-6822) or 1-202-693-3560; and there is a TAA representative in the Department of Labor Regional Employment and Training Administration office, located in Chicago, IL., telephone 1-312-596-5400.

However, the best source of further information on how the TAA program works is the local MWA Service Center. Call 1-800-285-9675 or 1-877-872-5627 (TTY:1-877-889-5627) for the office nearest you.

To contact the TRA Unit, you may call 1-866-241-0152 (TTY customers use 1-866-366-0004).



State of Michigan
Department of Licensing and
Regulatory Affairs

# UNEMPLOYMENT INSURANCE AGENCY

RICK SNYDER, Governor State of Michigan

**STEVE ARWOOD,** Director Department of Licensing and Regulatory Affairs

STEPHANIE COMAI, Deputy Director Department of Licensing and Regulatory Affairs SHAUN THOMAS, Director Unemployment Insurance Agency

# Trade Readjustment Allowances (TRA) Help for those affected by foreign competition

Workers who lose their jobs or whose hours of work and wages are reduced because of foreign competition may apply for federal assistance through the Trade Adjustment Assistance (TAA) program. Among the benefits they may receive are weekly Trade Readjustment Allowances (TRA), which are payable once they exhaust state unemployment benefits and any extended benefits. Usually, TRA will only be paid if an individual is enrolled in an approved training program.

When a company or a group of workers believes foreign competition has adversely affected their jobs, the company, a group of workers, the union, *Michigan Works!* Agency (MWA) staff or the state dislocated worker unit can petition the federal government for TAA benefits. The U.S. Department of Labor (USDOL) will decide whether foreign competition was the major reason for the job cutbacks. If so, USDOL will issue a "certification" and indicate the period during which total or partial job separations will be covered by the certification. This Fact Sheet pertains to workers covered under the 2002 amendments to the Trade Act of 1974.

#### **Applying for Trade Readjustment Allowances**

A worker may apply for TRA at any time. However, if the workers covered under the petition are not yet certified, the Unemployment Insurance Agency (UIA) will hold the application, pending USDOL's determination on the petition.

Workers should contact a *Michigan Works!* Agency (MWA) Service Center to file their TRA applications immediately after being advised that they are covered under a certification. Delays in applying could result in not being eligible for TRA.

To be eligible for additional weeks of TRA, workers must apply for training approved under the Trade Act of 1974, as amended, within 210 days of their last separation during the certification period (see below) or within 210 days of the certification date, whichever is later.

#### **Qualifying for Trade Readjustment Allowances**

To qualify for TRA:

- Workers must be laid off due to lack of work.
- Their layoffs must occur on or after the "impact date" of the certification and before its expiration or termination date. This is called the "certification" or "window" period.
- Workers must also have had enough qualifying employment with the affected employer. They must have been employed at least 26 weeks, with weekly wages of at least \$30.00, during the 52 weeks ending with the week of separation. Up to seven weeks of employer-authorized leave may be counted as part of the 26 qualifying weeks. Also, up to 26 weeks of disability benefits paid under a state or federal law can be used to qualify for TRA, as well as 26 weeks of active duty time served by a military reservist.
- A worker must either be participating in, or enrolled in, training, or must have received a waiver of this training requirement. "Enrolled" means the worker will begin training approved under the Trade Act within 30 days. Workers must enroll, or have a waiver completed, by the end of: (1) the eighth week following the week that USDOL issues a certification; or (2) the end of the 16th week following the worker's last qualifying separation (see Waiver of Training).

#### Waiver of training

During the first series of TRA payments (known as "basic TRA"), workers must be in a training program unless that requirement is waived (set aside). However, to receive any

additional weeks of TRA, the requirement cannot be waived and workers must be in training. MWA offices process training approvals and waivers.



Fact Sheet #102 October 2013

#### Weekly Amount of TRA Payable

Workers are paid TRA at the same weekly benefit amount they received in regular state benefits after their first qualifying separation.

#### **Basic TRA Weeks and Eligibility Period**

The eligibility period for basic TRA is 104 weeks. If training includes remedial education, the eligibility period is extended to 130 weeks. If workers have a later qualifying layoff due to foreign competition (that is, a layoff that meets the requirements described above under "Qualifying for TRA"), the 104/130-week period will be extended to run from that *later* layoff.

Workers start with a potential of 52 weeks of basic TRA. However, all weeks of entitlement to regular unemployment benefits from the unemployment claim already in effect, or established after their first qualifying separation will be deducted from their total weeks of basic TRA payable. Any state or federal extensions paid based on that unemployment claim will also be deducted. For example, a person who receives 20 weeks of regular unemployment benefits would be entitled to 32 weeks of basic TRA. And, if that person received 20 weeks of an extension based on that same unemployment claim, the basic TRA entitlement is reduced to six weeks.

#### Additional TRA Weeks and Eligibility Period

The eligibility period for additional TRA begins after either: (1) workers exhaust their basic TRA entitlement; or (2) the eligibility period for basic TRA ends; whichever occurs first. For additional TRA, workers *must* be participating in training approved under the Trade Act. The additional TRA eligibility period lasts for 52 consecutive weeks or until the end of approved training, whichever occurs first.

#### Remedial TRA Weeks and Eligibility Period

If training includes *remedial education* and workers are still in TAA-approved training after being paid basic and additional TRA, another set of additional TRA is payable at the rate of *one week of TRA per each week of remedial education – up to 26 weeks. This additional set of benefits is sometimes called <i>remedial TRA*.

#### Weekly eligibility

All the filing requirements and eligibility requirements that apply to collecting regular state unemployment benefits also apply to TRA. In addition, workers who are not participating in approved training must list two places where they sought employment for each week they claim basic TRA on their certification by mail forms. The availability, ability, and seeking work requirements are waived for workers participating in TAA-approved training.

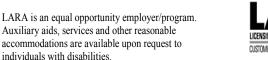
#### **Other Benefits**

The Trade Act of 1974, as amended in 2002, authorized the following:

- A federal Health Coverage Tax Credit, or HCTC income tax credit for health insurance premiums paid by eligible TAA recipients; and
- An Alternative TAA (ATAA) program for older workers, which provides a wage differential of up to \$10,000 for a two-year eligibility period. The program is for those 50 years or older who obtain different full-time employment within 26 weeks of separation from adversely-affected employment at wages less than those earned in the adversely-affected employment and projected to be less than \$50,000 a year.

If you have any questions about TRA benefits, call the TRA Unit at 1-866-241-0152.

For more EO information, call LARA's EO office at 313/456-2461. TTY services are available at 1-866-366-0004. Visit our website at www.michigan.gov/uta





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